Message Text

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FM AMEMBASSY PHNOM PENH TO SECSTATE WASHDC PRIORITY 5129 INFO AMEMBASSY TOKYO PRIORITY

CONFIDENTIAL PHNOM PENH 2826

EXDIS

E. O. 11652: GDS
TAGS: EA, EFIN, CB
SUBJECT: WITHDRAWAL OF IMF RES REP FROM PHNOM PENH AND JAPANESE ESF CONTRIBUTION

REF: A. PHNOM PENH 2640/211238Z FEB 74 B. SECSTATE 036502/230001Z FEB 74

1. CALLED ON JAPANESE AMBASSADOR OHTORI KURINO TODAY 25 FEBRUARY IN AN EFFORT TO PREEMPT UNFAVORABLE PLAYBACK TO TOKYO OF IMF RES REP EVERS' EFFORT TO SPATTER US AROUND TOWN (REFTELS). AFTER LONG PRELIMINARIES ON MILITARY AND POLITICAL SITUATION, WAS ABLE TO GET KURINO TO RAISE MATTER HIMSELF; HE SAID HE HAD HEARD THERE WAS SOME TROUBLE REGARDING THE ESF BETWEEN OURSELVES AND THE FUND, BUT HADN'T YET REPORTED TO TOKYO.

2. I REPLIED:

(A) THAT THERE WAS NOT RPT NO DISAGREEMENTS BETWEEN OURSELVES AND THE FUND REGARDING THE ESF; WE ARE SATISFIED WITH THE MANAGEMENT OF THE FUND IN CAMBODIA, AND ARE ONCE AGAIN PREPARED TO CONTRIBUTE UP TO \$17.5 MILLION TO IT ON A MATCHING BASIS;

(B) BUT THERE HAVE BEEN TWO MAJOR DIFFERENCES OF APPROACH TO OVERALL ECONOMIC POLICY QUESTIONS CONFIDENTIAL

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BETWEEN EVERS AND OUTSELVES; WE HAVE FELT THAT AS A COUNTRY AT WAR, THE GKR SHOULD PROHIBIT LUXURY IMPORTS; EVERS HAS TAKEN THE OPPOSITE TACK ON GROUNDS OF ECONOMIC THEORY; WE HAVE

FELT STRONGLY THAT DEVALUATION OF THE EXCHANGE RATE SHOULD BE USED ESSENTIALLY AS A TAX MEASURE TO BALANCE THE BUDGET AND TO TRANSFER THE BURDEN OF THE WAR FROM THE POOR (WHO ARE TAXED BY INFLATION) TO THE WELL OFF (WHO ARE THE PRIMARY CONSUMERS OF IMPORTED GOODS); EVERS TOOK A MUCH NARROWER, CLASSICAL VIEW THAT THE EXCHANGE RATE SHOULD BE DETERMINED BY SUPPLY AND DEMAND CONDITIONS IN THE LIMITED NOUVEAU MARCHE FOR FOREIGN EXCHANGE;

(C) THAT ALTHOUGH THESE DIFFERENCES HAVE NOT RPT NOT BEEN ACRIMONIOUS (WE ARE GIVING A GOING AWAY PARTY FOR EVERS) THE FUND MANGE-HAD APPARENTLY DECIDED IN LIGHT OF THEM TO CHANGE THE BASIS ON WHICH IT IS REPRESENTED IN CAMBODIA, REMOVING ITS RES REP, AND TURNING TO MORE FREQUENT MISSIONS BY MANAGEMENT PERSONNEL AS THE VEHICLE OF ITS INPUT INTO CAMBODIA. WE DO NOT RPT NOT BELIEVE THAT THE FUND INTENDS THIS SHIFT IN ANY WAY TO DOWNGRADE ITS INTEREST IN THE COUNTRY.

3. IN THE COURSE OF THE CONVERSATION, KURINO MADE THE ARGUMENT THAT HE THOUGHT THERE WOULD BE NO REPEAT NO GREAT DIFFICULTY IN OBTAINING THE CONTINUATION OF THE \$7 MILLION JAPANESE CONTRIBUTION TO THE 1973 ESF, BUT THAT HE VERY MUCH DOUBTED THAT THE DOUBLING THE GKR HAD REQUESTED (OR INDEED ANY INCREASE) COULD BE OBTAINED. HE ASKED ME WHAT THE IMPACT OF JAPANESE FAILURE TO INCREASE ITS CONTRIBUTION WOULD BE. I REVIEWED THE ARITHMETIC FOR HIM, POINTING OUT THAT WITH THE JAPANESE AT \$7 MILLION AND THE AUSTRALIANS OUT, THE NON-US, NON-KHMER CONTRIBUTIONS WOULD COME TO SOMETHING SHORT OF \$9 MILLION, LEAVING \$8.5 MILLION FOR THE GKR TO MAKE GOOD. WE AGREED THAT THERE WOULD APPEAR TO BE NO WAY IN WHICH THE GKR COULD FIND A SUM OF CONFIDENTIAL

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THIS MAGNITUDE OTHER THAN BY SETTLEMENT OF THE BLOCKED FRENCH FRANC ISSUE, WHICH OPTIMISTICALLY COULD EASILY TAKE 12 MONTHS.

4. IN OTHER REMARKS, KURINO SAID HE HAD OBTAINED JAPANESE GOVERNMENT AGREEMENT TO STAY IN PHNOM PENH UNDER "ANY CIRCUMSTANCES" WITH HIS MILITARY ATTACHE AND CODE CLERK; HE HAD SO INFORMED LON NOL THIS MORNING. KURINO ADDED, HOWEVER, THAT JAPANESE OFFICIAL AND PUBLIC SUPPORT OF THE GKR IS WANING, AND THAT HE IS NO LONGER CERTAIN THAT TOKYO WILL PROVIDE DIPLOMATIC SUPPORT IN THE UN NEXT YEAR.

5. COMMENT: KURINO DID NOT APPEAR DISSATISFIED WITH MY EXPLANATION OF THE EVERS AFFAIR. BUT THERE IS NO WAY OF KNOWING WHAT HE WILL REPORT. REQUEST DEPARTMENT GIVE TOKYO AND OTHER ESF POSTS BACKGROUND OF THE ISSUE AND TALKING POINTS.

6. KURINO'S REMARKS SUGGEST THAT A NEW EFFORT TO INCREASE THE JAPANESE ESF CONTRIBUTION IS IN ORDER. IMPROVEMENT OF THE MILITARY SITUATION HERE SHOULD BE HELPFUL IN THIS REGARD. ENDERS

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